

New Jersey Office of the Attorney General
Division of Consumer Affairs
Legalized Games of Chance Control Commission
124 Halsey Street, 6th Floor, P.O. Box 46000
Newark, New Jersey 07101
(973) 273-8000

	ubmit four (4) copies of this application to	the Municipal Clerk's o	ffice in the municipality where the g	ames will be conducted.
	print clearly.			
Na	me of municipality:	<u> </u>	- ×	
art	A - General			
1.	Name of applying organization:	*		
2a.	Street address of headquarters:			+
b.	Mailing address (if different):			
3.	A license is requested to conduct raffl (use a separate application for each ty	es of the kind stated on ype of raffle).	the date, or on each of the dates, a	and during the hours lister
	Date	Hours	Date	Hours
,			*	<u> </u>
			-	<u> </u>
	<del></del>			<u> </u>
,	,			-
,				
4a.	Address of place where raffles will be	played:		
L	Door the conditional country the promises		and for its constal numbers?	I Vos □ No
b.	Does the applicant own the premises			Yes No
5.		tach a statement by the	e raffles equipment lessor to this a	pplication on Form 13.
	B - Schedule of Expenses			
art	items of expense intended to be incurr			
he		o is to be naid, and the	purpose for which each item is to	be paid, are:
he	esses of the persons to whom each iten	• "	4	Name and the second sec
he	esses of the persons to whom each iten  Item of Expense	Name and addre	ess of supplier	Purpose
he	•	• "	ess of supplier	Purpose
he	•	• "	ess of supplier	Purpose

Part C - Schedule of Purposes			
The specific purpose(s) to which the entire net proceeds of manner in which they are to be so devoted, are:	of the games listed	d in this appl	ication are to be devoted, and the
			*
			~
<ol><li>If any part of the net proceeds are to be devoted to a pur over to another organization which is exclusively devoted executive officer to the following certificate:</li></ol>	to such purpose	es, secure the	icensing Law by turning the same signature of its president or other
"It is hereby certified that			<u> </u>
will accept from the licensee any part of the net proceeds	of the games liste	ed in this app	lication to be turned over to it."
Date:	Signature:		
Part D - Schedule of Prizes	organicare.	90	
A description of all prizes to be offered and given in all of the describe the article and state the retail value; if prizes are to be sible the information requested below.	games listed in t e donated, indic	his application ate that fact a	on is as follows. For merchandise, and estimate as accurately as pos-
<b>Description of Prize</b>	Donated (	Yes or No)	Retail value
		□ No	
	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	□ No	
		□ No	
		□ No	
		□ No	·
		□ No	
		□ No	
		□ No	
	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	□ No	
	\ \ \'\tes	□ No	
		□ No	6
		□ No	
	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	□ No	10
		□ No ·	
	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	□ No	
	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	□ No	
	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	□ No	
	Yes	□ No	
	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	□ No	7
	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	□ No	

☐ Yes

☐ Yes ☐ No

☐ No

art E - Officers of Applicant (1) Office	Name of office	r .s	Age
Residence address	Telephone No.		
(2) Office	DayName of office	Evening r	Age
Residence address	Telephone No.	(include area code)	
(3) Office	DayName of office	Evening	
(3) Office	Name of officer		Age
Residence address	Telephone No.  Day	(include area code)Evening	
(4) Office	Name of office	r	Age
Residence address	Telephone No.		
art F - Members of Applicant who will b			
Name of member in charge	Residence address	Telephone No. (incl Day / Even /	ude area code) Age ing
art G - Members of Applicant who will a Name of member	assist in conducting the games	Residence address	Age
·			
Part H - Names of other organizations w	nose members will assist in cond	ducting the games	
Name and address of orga	nization	How related	Identification No.
	· · · · · · · · · · · · · · · · · · ·		

### Part I - Statement of Applicant and member(s) in charge State of New Jersey } ss. County of \_ We do hereby each make the following statement, under oath, with respect to the foregoing application: 1. The applicant (is) (is not) limited in its activities to the 5. For each occasion for which a license is sought, one or more of furtherance of one or more authorized purposes as defined the members listed who are familiar with the Raffles Licensing Law and the Rules and Regulations, will be in full charge of, in the Raffles Licensing Law. and primarily responsible for, the conduct of the games. Prior to the issuance of any license to it to conduct games of chance, the applicant was actively engaged in serving '6. No commission, salary, compensation, reward or recompense one or more "authorized purposes." will be paid to any person for holding, operating or conducting or assisting in the holding, operation or conducting, of the The applicant has received and used, and in good faith games, except to bookkeepers or accountants for professional expects to continue to receive and use, to further one or services not exceeding the amounts fixed by the Schedule more authorized purposes, funds from sources other than of Fees, as well as the compensation for the Licensed games of chance. Compensated Workers pursuant to N.J.A.C. 13:47-6A. No The conduct of the games on the occasion or occasions for prize may be offered and given in cash, except as otherwise which this application is made will be to raise and devote provided by the Raffles Licensing Law (N.I.S.A. 5:8-50 et seq.). the entire net proceeds to the authorized purpose described If a cash prize under certain circumstances is permitted by the in the application. law, the amount of the cash prize may not exceed the limits prescribed by the Raffles Licensing Law. 7. All statements in the foregoing application are true. Sworn and subscribed to before me this Signature of Officer and Title Signature of Member-in-Charge Notary Public (Print name) Signature of Member-in-Charge

If more space is needed in any section of this application, insert extra sheets of paper.

Signature of Member-in-Charge

Signature of Member-in-Charge

Signature of Notary Public

AFFIX SEAL HERE

# Sample Ticket Off Premises Raffle Awarding Cash N.J.A.C. 13:47-8.8

Municipal RL# Time of Drawing 'No substitution of the offered prize may be made." Purpose to which entire proceeds will be devoted Ticket # This is a 50/50 cash raffle and the winner will receive 50% of the amount received for all tickets or rights to participate Name of Organization Location of Drawing 50/50 **Ticket** NJ LGCCC Identification # Date of Drawing Price of Ticket Municipal RL# NJ LGCCC Identification# Telephone Number City Ticket # SIP code State Stub Address Иате

contact the office of Legalized Games of Chance Control Commission at (973) 273-8000. This sample This illustration is provided for your convenience. While the form of the ticket may vary, the information isted above must be contained on your printed ticket. If you require assistance with your ticket, please licket must be attached to the Application for Municipal Raffle License and submitted to the municipality.

# The Legalized Games of Chance Control Commission

Community Groups, Organizations, Service Groups and Churches engage in various fund raising activities every day, from car washes and bake sales to bingo and raffles. In representing non-profits it is important to know what types of fund-raising activities the organization can engage in without violating the laws of this state.

New Jersey allows certain types of gaming by specific types of non-profit organizations. There are detailed licensing procedures, however, that must be followed, as well as significant restrictions on how the proceeds derived from permitted games of chance may be used. A large number of non-profits that would qualify to conduct games of chance are unaware of the licensing requirements imposed by law and the significant civil penalties that may be assessed for conducting such gaming without a license.

A majority of gaming by non-profits is conducted in the form of bingo and raffles. Accordingly, this article focuses specifically on gaming under the Bingo Licensing Law<sup>1</sup> and the Raffles Licensing Law<sup>2</sup> (together referred to as bingo and raffles licensing laws), and the corresponding regulations established under them.<sup>3</sup>

### The Licensing Process

The bingo and raffles licensing laws provide a dual licensing mechanism, in which the municipality where the gaming will be conducted ultimately issues the license to qualified, fund-raising organization. Thus, the location in which the gaming activity is conducted is extremely important, because the particular municipality determines whether the gaming will or will not be permitted. The bingo and raffles licensing laws operate only in those municipalities where they have been adopted by public referendum.

Organizations desiring to be licensed to conduct bingo or raffles must begin with the Legalized Games of Chance Control Commission, established under the Department of Law and Public Safety to administer the bingo and raffles licensing laws.<sup>4</sup>

In order for an organization to apply for a municipal license it first must register with and obtain an "identification number" from the Commission

In order to register, the organization must submit a completed application, including a non-refundable, biennial registration fee of \$100.00 dollars.<sup>5</sup>, a copy of its constitution and bylaws; a list of the names, addresses and ages of each member of its organization; and if incorporated, a copy of its articles of incorporation filed with the Secretary of State.<sup>6</sup>

The Commission will then analyze whether the organization is a "qualified" non-profit organization, as discussed below.

## Qualified Organizations

Not all non-profit organizations are qualified to conduct games of chance pursuant to the bingo and raffles licensing laws. Qualified organizations include bona fide organizations or associations of veterans of any war in which the United States has been engaged, churches and or religious congregations and religious organizations, charitable, educational and fraternal organizations, civic and service clubs, senior citizen associations and clubs, officially recognized volunteer fire companies and officially recognized volunteer first aid or rescue squads. If the Commission determines that an organization falls within one of the enumerated categories, it will review the following:

- 1. If the organization is incorporated, whether it is incorporated in New Jersey as a religious corporation or an association not-for-pecuniary profit, and is empowered by its articles of incorporation to further one or more of the authorized purposes defined by the regulations. If incorporated out of the state of New Jersey a form 12A must be completed.
- 2. If it is not incorporated, whether it is organized in New Jersey as a religious or other organization not-for-pecuniary profit, and is authorized by its written constitution, bylaws or charter to further one or more of the authorized purposes. A letter from the National Organization indicating that the organization is in good standing and a dissolution statement.
- 3. Whether the organization is comprised of a membership of not less than 5 persons.
- 4. Whether it relies primarily on funds from sources other than the conduct of games of chance for furthering its authorized purpose.<sup>8</sup>
- \* If the application meets these criteria, the Commission will issue the organization an identification number, which is valid for two years, allowing it to apply to a municipality for a license to conduct gaming. There is no requirement in the bingo and raffles licensing laws or the regulations that the organization be a corporation which is exempt from taxation pursuant to section 501(c)(3) of the Internal Revenue Code of 1986 as amended, in order to be issued an identification number. Additionally, the term "membership" is not defined by the regulations,

nor is there any mechanism to obtain a waiver of the of the 5-member requirement. For these reasons, the Commission has been reluctant to issue identification numbers to applicants which are not comprised of at least 5 persons who possess voting power in the corporation or association.

### The Municipal License

Neither registration nor assignment of an identification number entitles a qualified organization to hold or conduct a game of chance. Organizations must first obtain the approval of the municipality in which the game of chance is to be held, operated or conducted.

The application filed with the municipality in which the game will be held generally requires the same information required by the Commission, together with a description of the gaming to be conducted, including a sample ticket, if it is a raffle.

The application also must designate an active member or members of the organization under whom the game of chance will be conducted, including a statement by the member or members that they will be responsible for the conduct of the game in accordance with the bingo and raffles licensing laws and the regulations if a license is granted.

After a complete application is filed, the municipal governing body must investigate the merits of each application and make specific findings, including that the applicant is a qualified organization and the designated member or members are bona fide members of the organization, of good moral character and never convicted of a crime.

If the municipal governing board makes the requisite findings with respect to an application for a gaming license, the board must adopt a resolution authorizing issuance of the license. <sup>10</sup> the license shall be valid for a period of no more than one year from the date of issuance.

# Conducting Bingo and Raffles

The regulation governing the conduct of bingo and raffles under the bingo and raffles licensing laws are quite comprehensive. Detailed below are some fundamental requirements for conducting bingo or raffles of which licensees should be aware.

The licensee must designate a specific representative will be responsible for insuring that all gaming is conducted in accordance with applicable statutes and regulations. Only bona fide members of the organization may operate the game, and no person can be paid for conducting or assisting in conducting the game. The exception to this rule applies to Casino Night events that require trained licensed operators known as dealers. Proceeds derived from gaming

operations may be used only to further the organization's authorized purpose. Further, supplies necessary to the gaming operation may be purchased or leased only from vendors approved by the Commission.

The bingo and raffles licensing laws also limit the prizes that may be awarded in the aggregate and in any one particular game. Specifically, no licensee may offer a prize having a retail value greater than \$100,000 in any one raffle conducted by drawing, or \$500 in any raffle not conducted by drawing. Further, no licensee shall offer prizes that, in aggregate, amount to a value greater than \$500,000 in any 12-month period. Finally, all tickets or rights to participate in a raffle must be sold at a uniform unit price, and discounts for purchases of more than one ticket are prohibited.11 As for bingo games, no prize may be offered exceeding \$1,000 in one particular game, nor may prizes exceeding \$3,000 in the aggregate for one occasion be offered.12 as for the premises and equipment used for bingo, unless the licensee is the sole owner, or it is donated, the person leasing the premises and equipment, and the price for the same, must be approved by the Commission.

### Report of Operations

No later than the 15<sup>th</sup> day of the calendar month following the month in which a game of chance is conducted, the organization conducting the game and the member or members responsible for the conduct of the game must file a report of operation with the Commission.13 The report must include the gross receipts derived from each game; the expenses incurred and to whom such amounts were paid; the net profit from each game; the uses to which the net profit has been or will be applied; and a list of the prizes offered or given and the respective value of each.

### Fines and Penalties

A violation of the bingo and raffles licensing laws or regulations carries a fine of up to \$7,500 for a first offense and up to \$15,000 for the second and each subsequent offense. In addition, the Commission is authorized to order restitution to an aggrieved party.14 All penalties may be collected in a summary manner pursuant to the Penalty Enforcement Act.15

### Conclusion

New Jersey non-profit organizations can successfully raise funds through bingo or raffles. However, if the organization does not adhere to the bingo and raffles licensing laws or the regulations, the penalty may wipe out any profits realized. Care should be taken, therefore, to understand and comply with all applicable laws and regulations.

### **Endnotes**

- 1. N.J.S.A. 5:8-24 et seq.
- 2. N.J.S.A. 5:8-50 et seq.
- 3. N.J.A.C. 13:47-1.1 et seq.
- 4. N.J.S.A. 5:8-1.
- 5. A senior citizen association or club requesting registration is exempt from the biennial registration fee. N.J.A.C. 13:47-2.3(b).
- 6. N.J.A.C. 13:47-2.3(a).
- 7. N.J.S.A. 5:8-25 and 51.
- 8. An "authorized purpose" is an educational, charitable, patriotic, religious or public-spirited purpose, defined to be a purpose that benefits an indefinite number of persons, either by bringing their minds or hearts under the influence of education or religion, by relieving their bodies from disease, suffering or constraint, by helping them establish themselves in life, or by erecting or maintaining public buildings or works, or otherwise lessening the burden of government, or in the case of a senior citizen association or club, the support of such organization. An authorized purpose does not include the erection, acquisition, repair improvement or maintenance of property, real personal or mixed, unless such property is and shall be used exclusively for one or more of the purposes stated above. N.J.A.C. 13:47-1-1.
- 9. N.J.S.A. 5:8-27 and 53

10.Id

- 11. N.J.A.C. 13:47-8.3 Note that these limits do not apply to on premise raffles where all of the prizes are wholly donated.
- 12.N.J.A.C. 13:47-7.2 Progressive Jackpot Bingo and 50/50 bingo games are not subject to this limitation.
- 13.N.J.S.A. 5:8-37 and 64
- 14.N.J.S.A. These penalty provisions do not apply to violations that are committed by organizations that hold a valid license at the time the offense is allegedly committed.
- 15.N.J.S.A. 2A:58-1 et seq.

stj/2007



# New Jersey Office of the Attorney General

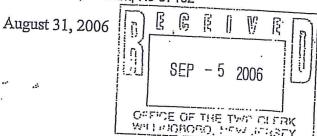
Division of Consumer Affairs Legalized Games of Chance Control Commission 124 Halsey Street, 6<sup>th</sup> Floor, Newark, NJ 07102



Zulima V. Farber Attorney General

STEPHEN B. NOLAN Acting Director

Mailing Address: P.O. Box 46000 Newark, NJ 07101 (973) 273-8000



RE: New FEE INCREASES for Bingo & Raffle Licenses (Start collecting New fees for all licenses approved by your Municipality beginning on Monday, October 2, 2006)

Dear Municipal Clerk:

Please be advised that licensing fees payable to the Control Commission have been increased as indicated on the reverse side of this notice.

Also Subchapter 5. LICENSE AMENDMENT 13:47-5.1 Application form has been amended as follows:

- (a) Application to amend a license shall be made by an officer of the licensee on Form 7-A, hereby adopted. The application shall have annexed such proofs, signatures and verifications as would have been necessary if the changes were in the original application.
- (b) No licensee who has applied for an amended license shall operate a game in any manner other than that which has been licensed until an amended license certificate has been issued.

PLEASE BEGIN COLLECTING THE NEW FEES FOR ANY BINGO OR RAFFLE APPLICATIONS OR LICENSE AMENDMENTS APPROVED BY YOUR MUNICIPALITY BEGINNING MONDAY, OCTOBER 2, 2006.

Copies of the full text of the newly adopted regulatory changes can be viewed on our web-site @ www.state.nj.us/lps/ca/lgccc.htm.

If you have any questions regarding these changes please contact our office at (973) 273-8000.

Thank you for your anticipated cooperation in this matter.

Sincerely,

Legalized Games of Chance Control Commission

### **EXHIBIT RAFFLE CHECKLIST** 10/31/05

Enter organization information into Application Register and apply ne	ext
available number.	
Check to see if ID Certificate is presented or copy on file. Is it curre	ent
(unexpired)?	
Compare ID number, name of organization and address on the application with t	:he
ID certificate.	
Check date(s), more than six dates per month?	
Does the total number of occasions for the year exceed 72?	
Does the length of time for license exceed one year?	
Do Checks for Legalized Games of Chance Control Commission (LGCCC) a	nd
municipal fees accompany the application?	
Are the amounts correct?	
Print license number on checks.	200
If application is for an off-premises raffle, are two copies of sample ticket attache	:d?
Are raffle license and identification number on samples?	
If a non-draw carnival raffle, is form LGCCC 8R-Al attached?	
If 50/50, does one-half of proceeds go to winner?	
If merchandise, is it a legal prize? No liquor, no personal service, no land,	no
currency [N.J.A.C. 13:47-6-19]	
Is a listing of the members working the raffle attached?	
Is a listing of members of other organizations working the raffle attached?	
If so does that organization have an ID #?	
PROBLEMS/ACTION TAKEN	
TROBLETON TAKEN	